Challenges and Opportunities for Diabetes Care in Indigenous People: A Scoping Review

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Abstract

Background: Diabetes mellitus in indigenous people has increased globally. This disease develops very quickly and has a higher prevalence among indigenous people. When caring for diabetes, indigenous people face many obstacles that worsen their condition. However, only a few studies have comprehensively reviewed such a condition and investigated various factors: the historical context of colonial policies, the people’s adverse experiences in their remote places, the long-term metabolic effects of hunger and stress, the experience of food restrictions that may encourage subsequently inadequate nutritional behavior, food insecurity in remote areas where indigenous communities live, and environmental degradation of traditional food sources such as fish and seafood. In recent years, cultural safety has been proposed as a transformative approach to health care that possibly increases the need for considerations, expectations, rights, and identities of indigenous patients. However, the current knowledge about cultural safety in caring for diabetes does not allow the development of a local understanding of diabetes issues or support the information on clinical practices.

Introduction

Diabetes has reached epidemic proportions in indigenous populations worldwide. The disease develops very quickly, and a higher prevalence is found in the indigenous population than in the general population. In addition, indigenous people who have diabetes will more frequently experience complications than other groups, and this complication rate will increase dramatically over the next decade. Indigenous people with diabetes mellitus frequently experience complications such as diabetic macular edema, proliferative diabetic retinopathy, cardiovascular diseases, kidney disease, and death. Such conditions occur because they encounter many barriers in receiving health care, and these barriers worsen their diabetes management. Moreover, this condition certainly and substantially reduces their disability-free life expectancy.

Diabetes in indigenous people is caused by several factors: the historical context of colonial policies, the people’s adverse experiences in their remote places, the long-term metabolic effects of hunger and stress, the experience of food restrictions that may encourage subsequently inadequate nutritional behavior, food insecurity in remote areas where indigenous communities live, and environmental degradation of traditional food sources such as fish and seafood. In recent years, cultural safety has been proposed as a transformative approach to health care that possibly increases the need for considerations, expectations, rights, and identities of indigenous patients. However, the current knowledge about cultural safety in caring for diabetes does not allow the development of a local understanding of diabetes issues or support the information on clinical practices.

In addition, no reviews focused on diabetes care, opportunities, and challenges for indigenous people. The
previous review generally discussed diabetes in indigenous people, including their burden of diabetes, complications, and diabetes management (14). This study is the first review that considers the complexity of diabetes problems, the challenges of diabetes care, and the low commitment to handling national health problems for indigenous people. This study is interesting and can handle diabetes care problems in indigenous people. Therefore, this study aimed to identify scientific evidence on the challenges and opportunities of diabetes care in indigenous people with diabetes mellitus.

Materials and Methods

Research Design
This scoping review scrutinized the challenges and opportunities to care for diabetes mellitus in indigenous people. Moreover, this review referred to the Joanna Briggs Institute (15) and scoping review methodology (16).

Study Protocol
The reporting of this scoping review was guided by the Preferred Reporting Items for Systematic Reviews and Meta-Analysis Extension for Scoping Reviews (PRISMA-ScR) (http://www.prisma-statement.org/documents/PRISMA-ScR-Fillable-Checklist_11Sept2019.pdf) (17).

Search Strategies
This study used several keywords for the literature search such as diabetes mellitus, indigenous people, diabetes care, and barriers in diabetes care. The extensive search was conducted on PubMed, Science Direct, Cochrane Library, Wiley, Directory of Open Access Journals, ProQuest, GARUDA, and Google Scholar. A recent search of the confirmed database (ISI database) resulted in no additional studies for consideration. After identifying diabetes care, more specific search terms were performed to find barriers to diabetes mellitus care. This review limited studies published in peer-reviewed journals from 2012 to 2022 and written in English. The keywords were adopted from Medical Subject Heading (MeSH) terms, and Boolean operators used in the search were as follows: “diabetes mellitus” OR “diabetes mellitus, type 2” OR “diabetes mellitus, type 1” AND “indigenous peoples” OR “diabetes care” OR “diabetes management” OR “diabetes treatment” OR “challenge” OR “opportunity”. Full search strategies are presented in Supplementary file 1.

Study Selection and Eligibility Criteria
This review involved three reviewers to minimize bias. The selected studies were reviewed in two stages. First, the authors reviewed the title and abstract, and second, the full-text articles were reviewed. The selection process was conducted through gradual inclusion and exclusion criteria, as presented in scheme 1 using the PRISMA. Afterward, 544 potential articles were identified. This review excluded manuscripts not written in English, not following the research questions, duplicated, not provided in full text, not discussing diabetes care, and not following the research results. Thus, this study only involved 19 articles that met the inclusion criteria (Figure 1). The inclusion criteria encompassed the PCC: the population (indigenous people with diabetes mellitus), concept (diabetes care), and context (challenges and opportunities in diabetes care).

Data Extraction
The data were extracted from full-text journal articles that met the inclusion criteria. The current review employed the data extraction form developed by the Joanna Briggs Institute (18). The analytical framework was developed to document the selected studies and research characteristics in an Excel spreadsheet. These characteristics included researchers, years, research sites, titles, designs, research objectives, samples, and results. The review results were reported in a narrative form to identify themes of barriers and opportunities in caring for indigenous people with diabetes.

Data Analysis and Synthesis
We compiled descriptive statistics (frequencies and percentages) in methodological tables and narrative synthesis of all the included studies (19 articles). Data relevant to the objectives and questions of this scoping review were evaluated. Each reviewer synthesized a comprehensive description of identified themes that answered the objectives and questions of this scope. They included "What are the challenges of diabetes care in indigenous people?” and “What are the opportunities of diabetes care in indigenous people?” A narrative synthesis is a systematic and transparent analysis approach that a review employs to analyze and summarize text and explain the findings (19).

Results

General Characteristics
This study imported 544 articles for screening, and only 19 articles fit the inclusion criteria. The reviewed articles are summarized in Schematic 1. Most of the studies were conducted in the Australian outback with five aboriginal tribes (12,20-23), one Victorian native (24), and one Torres Strait Islander native (23); in Canada with four Ontario natives (25-28), three Alberta natives (28,29), one Vancouver native (28), and one Atikamekw native (30); in Guatemala with one Solol native (31) and one Mayan Kaqchikel native (32); in Queensland with one Cunnamulla native (33); and one in the United States with Alaska and Indians natives (34). The majority of research sites were the community (73.68%, n = 14), clinics (15.78%, n = 3), and primary health centers (10.52%, n = 2), as presented in Table 1.

Diabetes Care Challenges in Indigenous People

Trust
Trust from indigenous people seriously hinders their
diabetes mellitus care. Indigenous people with diabetes mellitus have low confidence in various aspects to access health programs from the government and health workers (31). This condition is a result of social determinants of health and negative experiences in health services (35). Moreover, they face difficulties due to racism and discrimination (36). Discrimination exposure is associated with distress, low psychological coping mechanisms, and risky health behaviors (37); thus, this problem reflects racial pressure that can affect diabetes pressure in indigenous people with diabetes (38). Health workers must certainly respond to this condition by providing empathy-based health services and culture-based care for indigenous people. Such strategies can build a trusting relationship.

Language
Language frequently hampers indigenous people with diabetes to obtain health services because health services are not provided as expected. Language barriers can decrease access to health care, adherence to treatment, and follow-up treatment (39). The use of certain words or phrases can intentionally or unintentionally reveal personal characteristics such as race, religion, health, gender, and encouraging or discouraging motivations (40). Encouraging language binds messages and motivation to improve health outcomes; in contrast, discouraging language creates stressful life experiences for people with diabetes. Indigenous people’s non-fluency in using a common language is another factor that fails health workers to provide accurate health services (41).

Access to Healthcare and Treatment
Limited access to health services and treatment is very likely to aggravate diabetes mellitus in indigenous people. Health system disparities, limited access to medicines, and poor integration of diabetes services are complex and inseparable issues (42). Such conditions result in poor punctuality of care, retention, and poor coordination of patients. These problems can contribute to mortality, morbidity, cost wastage, and health-related suffering (43). Based on the patients’ perspectives, the most commonly reported challenge in accessing care is the lack of medical facilities. As a result, they are forced to purchase necessary medicines from private stores with unaffordable prices. Another frequently reported challenge is the high cost of services for glucose checks and medicines due to out-of-stock at public facilities (44). Other challenges include the lack of transportation due to long distances to facilities, long waiting times, sharing medical service points with other patients, delays in opening clinics, the lack of laboratory equipment/supplies, and an insufficient

Figure 1. Flowchart for Inclusion and Exclusion Studies

PubMed, DOAJ, Science Direct, Cochrane, Wiley, ProQuest, and Garuda searches (n = 412)

Identified articles (N = 544)

Exclusion:
Non-English (n = 59)
Not following research questions (n = 107)
Duplication (n = 90)

Screening results (n = 288)

Exclusion:
Not available in full-text articles (n = 72)
No diabetes care intervention (n = 62)

Available in full-text articles (n = 154)

Exclusion:
Not following research results (n = 135)

Included articles (n = 19)

Grey Literature (n = 132)
number of health personnel who provide diabetes services in health facilities (44). Doctors’ discrimination against indigenous patients is another obstacle to access to services and treatment (45).

**Health Literacy**

This study has found that indigenous people have low health literacy. Low health literacy is generally found in people with low levels of education but can be improved by providing necessary educational programs (46). Health literacy has a pivotal role in managing diabetes care. This statement is supported by (47) who asserted that adequate health literacy is significantly associated with better outcomes of diabetes disease (glycemic control, knowledge, and self-care). Thus, achieving better health literacy is an important goal to prevent and manage chronic conditions such as diabetes (48). In contrast, people with inadequate health literacy frequently have difficulties reading prescriptions, analyzing the risks of their medical procedures, and understanding or following instructions provided by health staff (49). Such a condition will ultimately worsen the care coordination and dissatisfaction between the two parties, leading to treatment dropouts (50). Indigenous people tend to have low health literacy because they do not understand the conveyed health information such as a condition that interferes with their disease self-management. Health literacy improves health care outcomes and service efficiency, promotes health equality (50), and measures the efficiency of awareness/education initiatives implemented by health authorities (51).

**Cost**

In addition to morbidity and mortality, diabetes causes a substantial economic burden on individuals, households, and health systems (52). These aspects are also the main reasons why patients with diabetes mellitus do not visit health facilities to treat the disease. There are also three other complete reasons. First, the distance from the house to the health facility center is quite far, so indigenous people require transportation costs (33). Second, indigenous people cannot afford health insurance, and the third reason is that drugs in private pharmacies require higher costs (53). Therefore, it is important to identify approaches, treatment cost-reduction strategies, and further investments to reduce the cost burden and prevent severe complications (54). Although a healthcare strategy can cut medical costs, health technology such as telehealth, is unavailable in outbacks (55).

**Religion and Culture**

Religion and culture are two separate barrier categories and supporting factors but overlap in many ways. For example, religious festivals frequently involve traditional food. A religious belief can become a barrier and opportunity factor. A study has proven this statement (56). Religion and culture have different options on how to interpret God’s will and how to inculcate diabetes mellitus in a religious context. The diagnosis of diabetes mellitus can be considered “God-given”, and this belief leads believers to surrender to the will of God (57). Another belief states that “not taking care of one’s body is against self-responsibility” (58). Several studies showed the importance of rice in many cultures in South Asian, African, and Latin communities. Preventive diets are frequently called Western diets, so it is less significantly accepted by indigenous people who consume traditional rice-based diets (59).

**Opportunities To Care For Indigenous People with Diabetes**

**Opportunities for Indigenous Health Workers**

This is a unique phenomenon of diabetes care for indigenous people. Involving health workers who come from the indigenous area is an important part to succeed the diabetes care (1). This is in line with the concept of patient trust, which states that patients will trust people from their group more than from strangers (60). Diabetes care for

### Table 1. Methodological Characteristics of the Included Articles (N = 19)

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<th>Characteristics</th>
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**J Educ Community Health, 2023, Volume 10, Issue 4 | 245**
indigenous people is complicated to implement if it does not involve indigenous health workers who understand the local language and culture; moreover, indigenous health workers can accommodate the implementation of diabetes care (23). In addition, involving indigenous health workers can increase indigenous people’s confidence to encounter diabetes (61).

**Intervention Modification Based on Culture, Language, and Technology**

Some modified interventions that consider the needs and backgrounds (culture, beliefs, and language) of indigenous people provide significant results and effective care for their diabetes (62,63). In addition, to solve the problems of high costs and difficult service access gaps in diabetes care, indigenous people can employ technology-based modified interventions (32,33).

**Support From Health Authority**

The health authority is the main party that conducts diabetes care and makes health policies concerning the availability of medical/health personnel, health care facilities, and health technology development for indigenous people. The support from the health authority positively impacts the quality of health care (57) and improves health facilities because doctors and other health workers who continuously follow up patients’ health conditions are available (64).

**Discussion**

Aborigines and indigenous people in Ontario are the largest populations in this review. Although Aborigines are indigenous tribes of Australia, many of them not only occupy the Australian mainland but also Ontario, a province in Canada. Therefore, aborigine tribes and natives have always existed and become the population of many studies (65). Meanwhile, Ontario is home to 23% of all indigenous people in Canada. There are 133 First Nation communities located in Ontario, representing at least seven major cultural and linguistic groups (66).

Eight barrier categories and two opportunity factors are identified in each indigenous group. The most common opportunity factors are health authority support and support from native health workers which are similar in each indigenous group. Meanwhile, the most common barriers are limited knowledge due to low health literacy, lack of medical and health personnel support, and high cost. The differences between tribal groups, indigenous groups, and the most common barriers are minimal. Only one category of barriers can be attributed to one tribal and indigenous group, namely, language barriers. Other factors such as sufficient support from health authorities, the adequate assignment of medical personnel in the outback, and the availability of health access and health technology facilities can improve diabetes mellitus treatments designed for indigenous people (67). However, cultural factors seem to be exclusive and vital for indigenous people (Figure 2).

Crucial considerations are needed to care for diabetes in indigenous people. Challenges and opportunity factors for indigenous people should be considered when developing diabetes care interventions for indigenous people. However, the religious and cultural backgrounds of the indigenous people should be considered separately; hence, it is necessary to find different approaches to care for diabetes in indigenous people.

All barrier and opportunity factors are relevantly identified to rural people and should be considered by adapting existing programs or developing new interventions specific to indigenous people. An example of intervention is diabetes self-management-based telehealth. This program is adapted to conduct diabetes care, specifically for indigenous people (62). The data-based diabetes self-management education and support (DSMES) intervention is culturally adapted to rural cities of the Mayan Tribe in Guatemala (63). Diabetes mellitus in indigenous people can be solved by directly modifying the existing interventions or adopting the culture of alternative food such as a rice-based diet. In addition, indigenous people’s trust in health authorities should be increased because it is a principle aspect to consider. More complex aspects such as the support of medical/health personnel or gender differences should be addressed by developing new preventive interventions for the target population.

In general, there are some similar challenges in managing diabetes in indigenous people and in the general society, including inadequate health literacy, a lack of

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*Figure 2. Scheme of Diabetes Care for Indigenous People*
support (68), health system and policy factors, availability and accessibility of resources (69), and high costs (53). However, the most significant challenges in managing diabetes in indigenous people are trust, cultural concerns, and language concerns.

**Limitations**
This study has some limitations. Ten studies do not provide enough information about sampling techniques. Meanwhile, others do not apply a scientific approach to sampling but rely on convenience sampling, and due to a lack of expert employees, this analysis excluded publications written in languages other than English. Moreover, since this study is a scoping review, it does not include levels of evidence and quality of evaluation.

**Conclusion**
To develop diabetes care in indigenous people, the existing challenges and opportunity factors must be considered, and adapted interventions can apply to indigenous people. Trust, language, health literacy, access to health services, and costs are common barriers for indigenous people. In addition, religious and cultural factors, in particular, require different approaches to deal with diabetes mellitus in indigenous people.

**Authors’ Contribution**
Conceptualization: Yusran Haskas.
Data curation: Suarnianti Suarnianti.
Formal analysis: Yusran Haskas.
Funding acquisition: Yusran Haskas.
Investigation: Suarnianti Suarnianti.
Methodology: Yusran Haskas.
Project administration: Suarnianti Suarnianti.
Resources: Indah Restika.
Software: Indah Restika.
Supervision: Yusran Haskas.
Validation: Suarnianti Suarnianti.
Visualization: Indah Restika.
Writing—original draft: Yusran Haskas.
Writing—review & editing: Suarnianti Suarnianti.

**Competing Interests**
The authors declare no conflict of interests.

**Ethical Approval**
Not applicable.

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**Supplementary Files**
Supplementary file 1. Search strategies used in this study

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